Message Text

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EXDIS

E. O. 11652: GDS

TAGS: PFOR, MASS, KS

SUBJECT: ROK FOREIGN POLICY CHANGE AND MODERNIZATION PLAN

REF: STATE 118917

- 1. RE PARA 2 REFTEL. ROKG HAS NOT RAISED MOD PLAN IN CONTEXT ITS FOREIGN POLICY CHANGES, AND I DO NOT EXPECT IT TO COME UP IN OUR FUTURE DISCUSSIONS ON QUESTIONS RELATING TO UNC TERMINATION AND UN TACTICS. HOWEVER, ANY USG ATTEMPT TO MAKE MAJOR UNILATERAL CHANGES IN MOD PLAN NOW WOULD ELICIT A STRONGLY NEGATIVE REACTION FROM ROKG. IN PROTESTING SUCH CHANGES ROKG WOULD IN ITS ARGUMENTS LINK NEED FOR MOD PLAN FULFILLMENT TO FOREIGN POLICY CHANGES. WHILE WE CAN HANDLE SOME CONFLICT ON THIS BETWEEN OURSELVES AND ROK, IT WOULD NOT BE WISE TO TRY TO FORCE A MAJOR CONFRONTATION ON MOD PLAN IN PRESENT SITUATION.
- 2. I WOULD THEREFORE RECOMMEND THAT WE LIMIT ANY APPROACHES ON MOD PLAN IN COMING MONTHS TO FOLLOWING:
- A. CONFIRM TO ROKG OUR FIRM INTENTION TO BE OUT OF GRANT O& M BY END OF FY75 AND INSIST ROKG INCREASE ITS OWN O& M SPENDING TO LEVELS SUFFICIENT TO MAINTAIN THE EOUIPMENT WE PROVIDE:

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- B. CONFIRM OUR INTENTION TO DEVOTE RELATIVELY
 GREATER EMPHASIS ON MODERNIZATION OF AIR DEFENSE
 WITHOUT MAJOR CHANGE TO THE KINDS AND QUANTITIES IN THE
 MOD PLAN AS NOW DEVELOPED. IN DOING THIS WE WOULD PROVIDE
 MND OPPORTUNITY TO REFLECT ITS VIEWS ON HOW TO ACHIEVE
 THIS CHANGE IN EMPHASIS. (JUSMAG AND MND OFFICIALS
 HAVE ALREADY ACHIEVED GENERAL AGREEMENT ON THIS AS
 PART OF THE DELIBERATION OF THE ROK/ U. S. AD HOC COMMITTEE
 ON ROK FORCES MODERNIZATION. ADDITIONALLY, MND HAS
 TOLD COMUSK IT IS PREPARED TO ACCEPT ADDITIONAL COSTS,
 EITHER ROK BUDGET OR FMS, SUPPORTED, FOR ADDITIONAL
 EQUIPMENT BUYS IN THE AIR DEFENSE AREA, SUBSEQUENT TO
 COMPLETION OF THE MOC PLAN): AND
- C. WARN KOREANS THAT, GIVEN CONGRESSIONAL SITUATION, THERE IS LIKELIHOOD OF MOD PLAN STRETCH- OUT AND INCREASED USE OF FMS. WE SHOULD NOT, HOWEVER, GIVE KOREANS DETAILED PROJECTIONS OF STEEPLY REDUCED GRANT AND GREATLY INCREASED FMS FOR FY 75-78 PERIOD. THAT SHOULD FOLLOW CONGRESSIONAL ACTION OF THIS YEAR'S SECURITY ASSISTANCE PROGRAM.
- 3. THE ABOVE ITEMS WILL CAUSE A NEGATIVE REACTION BUT ONE WHICH I BELIEVE CAN BE HANDLED WITHOUT MAJOR EFFECT ON IMPORT ISSUES CONNECTED WITH ROKG FOREIGN POLICY INITIATIVE. FURTHER, WE CAN CONFINE DISCUSSIONS ON THOSE POINTS TO JUSMAG- MND CHANNELS WITHOUT INTERFERING WITH OUR HIGH- LEVEL EXCHANGES ON POLICY.
- 4. I DO NOT RECOMMEND PRESSING KOREANS ON REDUCING KOREAN FORCE LEVELS. WE SHOULD NOT GET CAUGHT UP IN THAT POLITICALLY SENSITIVE ISSUE, PARTICULARLY WHEN O& M PRESSURES ON THE BUDGET WILL MOVE KOREANS IN DIRECTION WE WANT THEM TO GO. WE ARE AWARE THAT MND ALREADY IS CONSIDERING SOME FORCE REDUCTION FOR BUDGETARY REASONS. NEITHER DO I SUGGEST BRINGING UP ANY ISSUES WHICH MIGHT CALL INTO QUESTION OUR BASIC COMMITMENT TO ROK SECURITY, SUCH AS JAPANESE MILITARY ASSISTANCE IN LIEU OF OUR OWN MOD PLAN OBJECTIVES.

 (I WILL COMMENT IN MORE DETAIL ON THAT QUESTION IN A SECRET

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SEPTEL.)

5. IN AFTERMATH NEW FOREIGN POLICY ANNOUNCEMENT ROKG WILL LOOK FOR, AND NEED REASSURANCE, ON OUR BILATERAL SECURITY TIES. TO AVOID COMPROMISING OUR OVERRIDING INTERESTS IN SUPPORTING ROK FOREIGN POLICY INITIATIVE, I WOULD NOT WISH TO GO ANY FURTHER THAN THE

MMOD PLAN ISSUES LISTED IN PARA 2 $\,$ ABOVE UNTIL WE ARE MUCH FURTHER DOWN THE ROAD.

6. THESE MOD PLAN ISSUES AND OTHERS WILL INEVITABLY BE MAJOR FOCUS OF SECURITY CONSULTATIVE MEETING (SCM) NOW SCHEDULED FOR AUGUST. WE WILL FORWARD OUR VIEWS ON HANDLING THESE ISSUES AT SCM AS PART OF OUR SUBSTANTIVE PREPARATIONS WHEN DATE OF MEETING IS FIXED. HABIB

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*** Current Handling Restrictions *** EXDIS

*** Current Classification *** SECRET

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